



СОМЕ НАЦИОНАЛНА КОМИСИЯ
ЗА БОРБА С ТРАФИКА НА ХОРА

NATIONAL PROGRAMME FOR PREVENTION AND COUNTERACTION OF TRAFFICKING IN HUMAN BEINGS AND PROTECTION OF THE VICTIMS FOR 2010

Worldwide, trafficking in human beings is recognised as a serious violation of human rights. Human trafficking impairs the honour and dignity of the victims and, in some cases, their right to life. As a form of organised crime, trafficking in human beings undermines the basic principles of the law order and the democratic standards of society. The transnational character of the phenomenon requires the joint efforts of all institutions working against human trafficking at national, regional and international level.

In this relation, the government of the Republic of Bulgaria presents the National Programme for Prevention and Counteraction of Trafficking in Human Beings and Protection of the Victims for 2010, which is adopted as part of the implementation of the Combating Trafficking in Human Beings Act. The National Programme corresponds to the international standards and obligations of the Republic of Bulgaria regarding its membership in the European Union.

The National Programme is developed by the National Commission for Combating Trafficking in Human Beings (NCCTHB) with the Councils of Ministers and the expert support of the Permanent Working Group with the Commission. The National Programme for 2010 places a strong emphasis on local policies to combat human trafficking, development of the work of the established Local Commissions for Combating Trafficking in Human Beings and expansion of prevention activities among adolescents, their parents and teachers, ethnic minorities and at border check points in order to prevent human trafficking for the purpose of labour and sexual exploitation as well as child trafficking.

In 2010, the government's efforts will be directed towards the protection and reintegration of victims by establishment a second shelter for temporary accommodation of victims of trafficking and finalization of the National Referral Mechanism for victims of trafficking and the development of minimum standards for victim support.

SECTION I

“INSTITUTIONAL AND ORGANISATIONAL MEASURES”

Main goal:

Building the mechanisms for institutional support and developing the administrative structures provided for by the Combating Trafficking in Human Beings Act at national and local level and ensuring their effective functioning.

Activities:

1. Further development of the activities of the Local Commissions for Combating Trafficking in Human Beings (LCCTHB) in the cities of Varna, Burgas, Pazardjik, Sliven and Montana.

Responsible institution: NCCTHB, LCCTHB

Partners: Respective municipalities, regional units of the institutions represented in the NCCTHB, international and non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: December 2010.

2. Development of the activity of the shelter for temporary accommodation of victims of trafficking in human beings in Varna.

Responsible institution: NCCTHB, LCCTHB in Varna

Partners: Varna Municipality, regional units of the institutions represented in the NCCTHB, non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: December 2010.

3. Development of minimum standards for opening and managing a shelter for victims of trafficking.

Responsible institution: NCCTHB

Partners: international and non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: February 2010.

4. Development of the activities of the established information and counselling centres with the LCCTHB in Burgas, Varna and Pazardjik.

Responsible institution: NCCTHB, LCCTHB

Partners: Respective municipalities, regional units of the institutions represented in the NCCTHB, non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: December 2010.

5. Integration of volunteers in the work of the NCCTHB and LCCTHB and development of volunteer activities.

Responsible institution: NCCTHB, LCCTHB

Partners: Regional units of the institutions represented in the NCCTHB, non-governmental organisations, universities

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: December 2010.

6. Development of the National Referral Mechanism for victims of trafficking in human beings as the official referral mechanism for victims of trafficking in human beings.

Responsible institution: NCCTHB

Partners: International and non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: December 2010.

7. Establishment of new information and counselling centres for immigrants.

Responsible institution: Ministry of Labour and Social Policy

Partners: IOM, non-governmental organisations

Funding: Funds from related projects and programmes

Deadline: June 2010.

8. Capacity building at various levels for implementation of the policy of integration of immigrants: administration, local authorities, social partners, non-governmental organisations and the academic community.

Responsible institution: Ministry of Labour and Social Policy and other competent institutions and organizations

Partners: Non-governmental organisations, municipalities

Funding: Budget of related institutions, funds from related projects and programmes

Deadline: June 2010.

SECTION II

“PREVENTION”

Main goal:

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Raising the awareness of the public and the high-risk groups (women, children, ethnic minorities, unemployed and socially disadvantaged people) on the problem of human trafficking; development of a mechanisms for its confinement and creation of public intolerance towards this phenomenon.

Activities:

1. Development and implementation of prevention campaigns, materials and modules.

- 1.1. Development and implementation of a training module about the risks and consequences of trafficking, aimed for teachers and students.

Responsible institution: NCCTHB

Partners: LCCTHB, Ministry of Education, Youth and Science

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: April 2010.

- 1.2. Development and distribution of printed, audio and video materials for the prevention of human trafficking for the purpose of sexual and labour exploitation.

Responsible institution: NCCTHB

Partners: LCCTHB, Ministry of Education, Youth and Science, State Agency for Child Protection, Ministry of Health, Ministry of Interior, Central Commission for Combating Juvenile Delinquency, municipalities, international and non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: December 2010.

- 1.3. Conducting an awareness campaign for prevention of human trafficking for the purpose of sexual exploitation, aimed at clients of sexual services.

Responsible institution: NCCTHB

Partners: LCCTHB, Ministry of Education, Youth and Science, State Agency for Child Protection, Ministry of Health, Ministry of Interior, Central Commission for Combating Juvenile Delinquency, international and non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: October 2010.

- 1.4. Printing and distribution of the comic strip-book for children “You are not for sale”, developed under the prevention activities of the Council of Europe.

Responsible institution: NCCTHB

Partners: LCCTHB, Ministry of Education, Youth and Science, State Agency for Child Protection, Ministry of Interior, Council of Europe Office in Bulgaria, international and non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: December 2010.

- 1.5. Conducting explanatory activities on the rights of victims of human trafficking and the opportunities for help and protection in Bulgaria and abroad among risk groups (particularly among ethnic minorities and economically underdeveloped communities).

Responsible institution: NCCTHB, LCCTHB

Partners: Ministry of Foreign Affairs, Ministry of Interior, municipalities, international and non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: December 2010.

- 1.6. Development of strategies and implementation of joint initiatives with risk municipalities for prevention of human trafficking on their territory.

Responsible institution: NCCTHB

Partners: LCCTHB and respective municipalities, international and non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: December 2010.

- 1.7. Conducting joint initiatives with media for covering problems related to trafficking.

Responsible institution: NCCTHB

Partners: All institutions represented in NCCTHB, media, international and non-governmental organisations

Funding: NCCTHB budget and funds from related projects and programmes

Deadline: December 2010.

- 1.8. Expansion of human trafficking prevention activities on the border crossing points of Bulgaria.

Responsible institution: Ministry of Interior

Partners: NCCTHB, LCCTHB

Funding: Ministry of Interior budget, NCCTHB budget, funds from related projects and programmes

Deadline: December 2010.

- 1.9. Dissemination of information materials related to the Transnational Referral Mechanism for Victims of Trafficking.

Responsible institution: NCCTHB

Partners: Ministry of Interior, Ministry of Foreign Affairs, international and non-governmental organisations

Funding: NCCTHB budget, funds from related projects and programmes

Deadline: July 2010.

- 1.10. Conduction of awareness campaigns on issues related to migration processes and the risk of unregulated employment and exploitation.

Responsible institution: Ministry of Labour and Social Policy and other competent institutions and organizations

Partners: Media, non-governmental organisations, municipalities, Regional administrative structures

Funding: Budget of respective institutions, funds from related projects and programmes

Deadline: December 2010.

- 1.11. Regular information to the Bulgarian citizens living abroad by the Services for labour and social issues under the Ministry of Labour and Social Policy in Madrid, Berlin, London, Athens, Nicosia and Dublin about their labour and social rights in the EU.

Responsible institution: Ministry of Labour and Social Policy

Partners: Ministry of Foreign Affairs, NCCTHB

Funding: Budget of Ministry of Labour and Social Policy

Deadline: December 2010.

- 1.12 Popularization of the hotline for children victims of violence 116 111.

Responsible institution: State Agency for Child Protection, NCCTHB

Partners: Ministry of Labour and Social Policy, Ministry of Foreign Affairs, international and non-governmental organizations

Funding: Budget of the State Agency for Child Protection, Ministry of Foreign Affairs and the NCCTHB, funds from related projects and programmes

Deadline: December 2010.

1. Conducting of researches and organisation of the statistical analysis of data.

- 2.1. Conducting a research on migratory perceptions and vulnerability to human trafficking for labour exploitation among the Roma ethnic group.

Responsible institution: NCCTHB, "Open Society" foundation

Partners: LCCTHB, insitutions represented in the NCCTHB, international and non-governmental organizations

Funding: Budget of "Open Society" foundation

Deadline: December 2010.

SECTION III

“TRAINING AND QUALIFICATION OF STAFF”

Main goal:

Increasing the capacity of the staff and the structures of the NCCTHB for applying and participating in European projects.

1. Training of NCCTHB and LCCTHB employees, and initial training of the employees of the newly established structures in accordance with the Combating Trafficking in Human Beings Act.

Responsible institution: NCCTHB

Partners: All institutions represented in the NCCTHB, international and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: December 2010.

2. Conducting a training of the staff at the state shelter for temporary accommodation of victims of human trafficking, the staff of service providers and the directors and managers of the shelters for victims of human trafficking on the topic “Standards for management of shelters for victims of human trafficking and work with the victims”.

Responsible institution: NCCTHB

Partners: All institutions represented in the NCCTHB, international and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: February 2010.

3. Trainings of magistrates in the area of prevention and counteraction of trafficking in human beings.

Responsible institution: Ministry of Justice, National Institute of Justice

Financing: Budgets of the Ministry of Justice and the National Institute of Justice, funds from related projects and programmes

Deadline: Permanent.

4. Training the staff of the Ministry of Interior and the staff of the State Agency for National Security, who pass courses on initial preparation, improvement of qualification, specialisation and actualisation of specialisation at the Academy of the Ministry of Interior.

Responsible institution: Ministry of Interior, State Agency for National Security

Partners: NCCTHB

Financing: Budgets of the Ministry of Interior and the State Agency for National Security

Deadline: Permanent.

5. Training of investigation institutions on the methods of investigating crimes related to human trafficking.

Responsible institution: Ministry of Interior, National Investigative Service, Supreme Cassation Public Prosecutor's Office

Financing: Budgets of Ministry of Interior, State Agency for National Security, National Investigative Service and Supreme Cassation Public Prosecutor's Office

Deadline: Permanent.

6. Conducting the training module "Human trafficking: root causes, identification and protection of the victims" for interns, diplomats, consulars and military attaches through the curriculum of the Diplomatic Institute of the Ministry of Foreign Affairs.

Responsible institution: NCCTHB, Ministry of Foreign Affairs, Diplomatic Institute of the Ministry of Foreign Affairs

Financing: Budget of the Diplomatic Institute of the Ministry of Foreign Affairs and the Ministry of Defense

Deadline: Permanent.

7. Conducting an external training for Bulgarian consulars in Bulgarian embassies in European countries.

Responsible institution: NCCTHB, Ministry of Foreign Affairs, Diplomatic Institute of the Ministry of Foreign Affairs

Partners: All institutions represented in the NCCTHB, international and non-governmental organisations

Financing: Budget of the NCCTHB and the Ministry of Foreign Affairs, funds from related projects and programmes

Deadline: Permanent.

8. Organisation and conducting of a specialised training for the staff and the social workers at the crisis centres for children, victims of violence and human trafficking, about the work with children, victims of violence and/or human trafficking.

Responsible institution: Ministry of Labour and Social Policy, Agency for Social Support

Partners: State Agency for Child Protection, NCCTHB, Municipality of Sofia, international and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: December 2010.

9. Training of Border Police staff on the methods of identification of victims of trafficking in human beings.

Responsible institutions: NCCTHB, Ministry of Interior

Partners: LCCTHB, international and non-governmental organisations

Financing: Budget of the NCCTHB and the Ministry of Interior, funds from related projects and programmes

Deadline: Permanent.

10. Training of the staff of the NCCTHB, LCCTHB and the institutions working in the field of human trafficking on the specificities of working with Roma minorities and the methods of prevention.

Responsible institutions: NCCTHB, “Open Society” foundation

Partners: LCCTHB, international and non-governmental organisations

Financing: Budget of the NCCTHB and “Open Society” foundation

Deadline: December 2010.

11. Training of pedagogues and teachers on the ways of prevention in school environment.

Responsible institutions: NCCTHB

Partners: Ministry of Education, Youth and Science, LCCTHB, international and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: April 2010.

12. Organisation and conducting of a training at local level on support and protection of victims of human trafficking.

Responsible institutions: NCCTHB, LCCTHB

Partners: Respective municipalities, international and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: April 2010.

13. Training of employment intermediaries from the territorial sections of the National Employment Agency for the purpose of increasing their awareness of the problems of the victims of human trafficking, as well as their identification skills.

Responsible institutions: National Employment Agency, NCCTHB

Partners: Ministry of Labour and Social Policy, LCCTHB, international and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: July 2010.

SECTION IV

“PROTECTION, REHABILITATION AND REINTEGRATION OF VICTIMS OF TRAFFICKING IN HUMAN BEINGS”

Main goal:

Overcoming the consequences of human trafficking and reintegration of the victims in the society by providing assistance and support to the victims and protection of their rights.

Activities:

1. Provision of a mechanism for medical and psychological assistance in the centres for help and protection of the victims of human trafficking with the LCCTHB.

Responsible institution: NCCTHB, Ministry of Health

Partners: Ministry of Labour and Social Policy, LCCTHB

Financing: Budget of the NCCTHB

Deadline: Permanent.

2. Referral of victims of human trafficking, registred as seeking employment at the Directorate “Labour Bureau”, to appropriate forms of education and employment respective of their needs.

Responsible institution: Ministry of Education, Youth and Science, Ministry of Labour and Social Policy, National Employment Agency and respective municipalities

Partners: NCCTHB, LCCTHB, international and non-governmental organisations

Financing Budget of the Ministry of Education, Youth and Science, Ministry of Labour and Social Policy, National Employment Agency and funds from related projects and programmes

Deadline: Permanent.

3. Support of the participation of victims of trafficking in projects, programmes and measures under the Law for Encouragement of Employment.

Responsible institution: Ministry of Labour and Social Policy, National Employment Agency

Partners: NCCTHB, LCCTHB

Financing Budget of the Ministry of Labour and Social Policy, National Employment Agency, funds from related projects and programmes

Deadline: Permanent.

4. Development of minimum standards for services rendered to victims of trafficking by the service providers.

Responsible institutions: NCCTHB, foundation “Animus Association”

Partners: Ministry of Interior, Ministry of Labour and Social Policy, State Agency for Child Protection, IOM and non-governmental organisations

Financing: Budget of the NCCTHB and foundation “Animus Association”, funds from related projects and programmes

Deadline: December 2010.

5. Development of a procedure for risk assessment in human trafficking cases when the victims is returning to the region or country of origin.

Responsible institution: NCCTHB, foundation “Animus Association”

Partners: Ministry of Interior, Ministry of Labour and Social Policy, State Agency for Child Support, IOM and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: December 2010.

6. Development of standards and directions for provision of psychological support and social services by state institutions and non-governmental organisations – service providers to victims of human trafficking.

Responsible institution: NCCTHB, foundation “Animus Association ”

Partners: Ministry of Labour and Social Policy, Agency for Social Support, State Agency for Child Protection, IOM and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: December 2010.

7. Popularising the Crime Victim Assistance and Financial Compensation Act, including victims of the crime trafficking in human beings, among risk groups and especially among identified victims and witnesses in human trafficking cases.

Responsible institution: Ministry of Interior, NCCTHB, Ministry of Justice

Partners: Ministry of Interior, Ministry of Foreign Affairs, Ministry of Labour and Social Policy, Ministry of Education, Youth and Science, State Agency for Child Protection, media and non-governmental institutions

Financing: Budget of the NCCTHB and Ministry of Justice, funds from related projects and programmes

Deadline: Permanent.

8. Establishment of a working group for the development of a mechanism for providing of a package of social services to the victims of human trafficking in relation to their reintegration.

Responsible institution: NCCTHB, Ministry of Labour and Social Policy

Partners: State Agency for Child Protection, Agency for Social Support, non-governmental organisations

Financing: Budget of the NCCTHB and Ministry of Labour and Social Policy, funds from related projects and programmes

Deadline: Permanent.

SECTION V

„INTERNATIONAL COOPERATION”

Main goal:

Development of international cooperation by sharing of good practices in the field of prevention and counteraction of human trafficking, presentation of Bulgarian legislation and building of bilateral and multilateral partnerships.

Activities:

1. Development of bilateral contacts with countries of destination, as well as countries of origin, for Bulgarian victims of human trafficking.

Responsible institution: NCCTHB

Partners: All state institutions represented in the NCCTHB, international and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: Permanent.

2. Conducting study visits in countries of destination for Bulgarian victims of human trafficking in order to improve the cooperation; sharing of experience on prevention, protection and work on cases of human trafficking.

Responsible institution: NCCTHB

Partners: All state institutions represented in the NCCTHB, international and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: Permanent.

3. Exchange of experience and good practices between NCCTHB and similar institutions working on the issues of human trafficking and prevention of human trafficking in the EU member-states, the Council of Europe, the OSCE, and third countries.

Responsible institution: NCCTHB

Partners: All state institutions represented in the NCCTHB, international and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: Permanent.

4. Presentation of the Bulgarian legislation and practices in combating trafficking in human beings in the framework of bilateral and multilateral cooperation.

Responsible institution: NCCTHB

Partners: All state institutions represented in the NCCTHB

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: Permanent.

5. Organisation of an international round table for sharing of experience and good practices in counteraction of trafficking in human beings for labour exploitation.

Responsible institution: NCCTHB

Partners: All state institutions represented in the NCCTHB

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: November 2010.

6. Establishment and development of a network of sustainable partners at international level for the purpose of cooperation, assistance and coordination in the field of service provision for victims of trafficking.

Responsible institution: NCCTHB

Partners: international and non-governmental organisations

Financing: Budget of the NCCTHB, funds from related projects and programmes

Deadline: Permanent.

SECTION VI

„LEGISLATIVE MEASURES”

Main goal:

Contemporising the legislative measures in order to improve the effective counteraction of trafficking in human beings in Bulgaria in the context of the European policy for combating this crime.

Activities:

1. Preparation of a proposal for the amendment of art. 369a in the Criminal Procedure Code with the purpose of inadmission of reduced judicial trial for the crimes under art. 159a-d in the Criminal Code.

Responsible institution: Ministry of Justice

Expert support: Supreme Court of Cassation, Supreme Cassation Public Prosecutor’s Office, NCCTHB

Financing: Budget of Ministry of Justice

Deadline: June 2010.

2. Preparation of a proposal for the amendment of the Combating Trafficking in Human Beings Act and the Rules of procedure for the shelters for temporary accommodation and the centres for protection of the victims of human trafficking, and the related to them legal acts.

Responsible institution: NCCTHB

Експертна поддршка: Ministry of Justice, Supreme Court of Cassation, Supreme Cassation Public Prosecutor’s Office

Financing: Budget of the NCCTHB

Deadline: December 2010.

ABBREVIATIONS

EU	European Union
IOM	International Organisation for Migration
LCCTHB	Local Commission for Combating Trafficking in Human Beings
NCCTHB	National Commission for Combating Trafficking in Human Beings
OSCE	Organisation for Security and Co-operation in Europe